in the failure of his mission and his emphase. We also desire information on his treatment and interrogation in the Soviet Union during the entire period he has been under the opatrol of the Soviet Union.

4. Since Mr. Presero' capture on 1 May 1966, this Agency has continuously worked toward the Falonse by legal means of Francis Gary Ferrary. In this connection, we have worked with the Department of State and provided various types of support, including the preparation of layer briads and working closely with civilian languars the worked diligently and long toward his release. This Agency has maintained Mr. Powers in a pay status and has made various provisions for the welface of his wife. In remard to

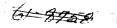
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olghtown months, we cannot be more what his attitude would be to an exchange and his return to the United States, but his latest letters to his wife, which we have some, indicate hope for his relates and concove that the United States Soverment is not taking action which he believes would achieve his freeden.

J. In commention with effects toward the ralesse of Francis Gary Powers, the idea of an exchange of Powers for Colonel Abel has been again considered as a serious possibility since the wife of Colonel Audel! Abel has raised the subject in a serious of letters which she has written to Francisch Kammeny and her hasband's lawyer, James Donovan, in New York. The root recent letter from Mrs. Abel, which states that for the second time she has been to the Eussian Rebessy in Berlin, contains a key peragraph which reads as follows:

"I gathered from our (Are. Abel - Eusainn Emboney) talk that there is only one possible way to achieve success, that is simultaneous release of both Francis Powers and by busherd, which can be arranged."

If, as we suspect, Mrc. Abel's letters are being written or guided by Soviet officials, this letter appears to open the door for direct negotiations on an exchange. It is the desire of this Assess.



that this process of communication and negotiation with the Seriet Union be continued and the release of Francis Gory Possess from the Seriet Union should be present for by this Correspond through magnification.

through these particular acceptations sent to wrighed particulation the release of Colonel Abel. While Abel has maintained complete silence on his role within the Soviet intelligence apparetur, it is a fact that Colonel Abel was, and probably excluses to be, an important sog in that apparetus. He release at this time, when he has served only a portion of his sentence, would be of value to levist intelligence. On believe, brower, we believe the methodal interest would be to return of forces.

C. P. C. MIL.

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The Scoretary of State Santalegton 25, D. C.

TO LETT:

Powers - Apal States

- 1. Promets Cary Funces, who is noter semicace in the Seriet Union for violation of Boviet condenses laws, is noter contract to the Control Intelligence Agency. In the apprehensial by Boviet forces while on a prescribed minetes for this Agency. After a thereugh investigation bound on the information gradiable to be, we have concluded that Mr. Powers had carried cut his duties as directed and, even though approved, has continued to conduct bimself in a responsible manner. As far as we can determine, he has generally followed his instructions while a caption and has powerely followed his instructions while a caption and information to his ferriet captors. Therefore, that Agency is responsible to seek Francis Gary Forces' return to this operatry by all smallable means, as soon as possible.
- 2. This the forists may feel that they have fully exploited the propagands to be gained from Forest' capture and trial, there is reason to believe that he has not disclosed to them information relating to the national inherest which could be further exploited. Included in information concerning third-country everflights of a nature which could still be embarranceing to this forerment.
- 3. From an intelligence and air operational standpoint, this Agency is most interrogating in. Powers to leave the precise events which termogated on the first of May 1960 which resulted in his capture. He can furnish this Agency with technical information concerning his flight, behavior of the aircraft and the precise reasons for the failure of the aircraft which resulted

The Marine African